

## DRAFT TEXT

on

### Matters relating to Article 6 of the Paris Agreement: Work programme under the framework for non-market approaches referred to in Article 6, paragraph 8, of the Paris Agreement

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#### Proposal by the President

#### Draft CMA decision on the work programme under the framework for non-market approaches referred to in Article 6, paragraph 8, of the Paris Agreement

[*The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,*

*Recalling* the framework for non-market approaches to sustainable development referred to in Article 6, paragraph 9, of the Paris Agreement,

*Also recalling* the eleventh preambular paragraph of the Paris Agreement, which, *acknowledging* that climate change is a common concern of humankind, states that Parties should, when taking action to address climate change, respect, promote and consider their respective obligations on human rights, the right to health, the rights of indigenous peoples, local communities, migrants, children, persons with disabilities and people in vulnerable situations and the right to development, as well as gender equality, empowerment of women and intergenerational equity,

*Further recalling* the objective, referred to in decision 1/CP.21, paragraph 39, of the work programme under the framework for non-market approaches referred to in Article<sup>1</sup> 6, paragraph 8,

*Recognizing* that the work programme is to be implemented in the context of the Paris Agreement in its entirety, including its preamble,

1. *Emphasizes* the importance of integrated, holistic and balanced non-market approaches to enable voluntary cooperation among Parties in implementing their nationally determined contributions to allow for higher ambition in their mitigation and adaptation actions;
2. *Adopts* the work programme under the framework for non-market approaches referred to in Article 6, paragraph 8, as contained in the annex;
3. *Requests* the [subsidiary bodies][Subsidiary Body for Scientific and Technological Advice] to undertake further work on the work programme with respect to [the need for] institutional arrangements for the framework for non-market approaches referred to in Article 6, paragraph 9, referred to in paragraph [6][8] of the annex, [taking into account any decisions resulting from][as part of] the review of the work programme by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement, referred to in paragraph 11 below, with a view to making recommendations for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its [eighth][ninth] session ([2026][2027]);
4. *Decides* that initial focus areas of the work programme activities, referred to in paragraph 10 (a) (i) a. of the annex, include but are not limited to the following areas:
  - (a) Adaptation, resilience and sustainability;
  - (b) Mitigation measures to address climate change and foster sustainable development;

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<sup>1</sup> “Article” refers to an Article of the Paris Agreement, unless otherwise specified.

- (c) Development of clean energy sources;
5. *Requests* the [Glasgow Committee on Non-market Approaches][Subsidiary Body for Scientific and Technological Advice] to develop and recommend a schedule for implementing the work programme activities referred to in chapter V of the annex (Work programme activities), which may contain the timeline and specific deliverables for each activity, including specifications for the UNFCCC web-based platform referred to in paragraph 10 (b) (i) of the annex, such as its functions, form, target users and information to be contained thereon, with a view to supporting the effective implementation of the work programme, for consideration and adoption by the [subsidiary bodies at their fifty-seventh sessions][Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its fourth session] (November 2022);
6. *Encourages* Parties and public and private sector stakeholders to actively engage in the research, development and implementation of non-market approaches;
7. *Invites* Parties and observers to submit via the submission portal:<sup>2</sup>
- (a) Views and information, by 28 February 2022, on:
- (i) Existing relevant non-market approaches to be facilitated under the framework in the initial focus areas referred to in paragraph 4 above that are in accordance with the provisions referred to in chapter II of the annex;
  - (ii) Examples of potential additional focus areas of non-market approaches to be facilitated under the framework (e.g. social inclusivity, development of common standards and good practices, financial policies and measures, circular economy, blue carbon, just transition of the work force, adaptation benefit mechanism) and existing relevant non-market approaches to be facilitated under the framework in the potential additional focus areas that are in accordance with the provisions referred to in chapter II of the annex;
  - (iii) The UNFCCC web-based platform referred to in paragraph 10 (b) (i) of the annex, including how to operationalize it (e.g. functions, form, target users, information to be contained thereon, timeline for development and implementation, and lessons learned from existing relevant tools, including under the Convention, the Kyoto Protocol and the Paris Agreement);
  - (iv) The schedule for implementing the work programme activities;
- (b) Views and information, by 28 February 2025, on the review of the work programme, including the institutional arrangements for the framework, referred to in paragraph 3 above, and reporting arrangements;
8. *Requests* the secretariat to prepare a technical paper on the matters referred to in paragraph 7 (a) above, taking into consideration the submissions on the matters, for consideration by the [Glasgow Committee on Non-market Approaches at its 1<sup>st</sup> meeting (June 2022)][Subsidiary Body for Scientific and Technological Advice at its fifty-sixth session (June 2022)];
9. *Also requests* the secretariat to:
- (a) Organize an in-session workshop, ensuring broad participation of relevant experts, on the matters referred to in paragraph 7 (a) above, taking into consideration the submissions and technical paper on the matters, to be held in conjunction with the [fifty-sixth sessions of the subsidiary bodies (June 2022)][fifty-sixth session of the Subsidiary Body for Scientific and Technological Advice (June 2022)];
  - (b) Prepare a report on that workshop for consideration by the [Glasgow Committee on Non-market Approaches at its 2<sup>nd</sup> meeting (November 2022)][Subsidiary Body for Scientific and Technological Advice at its fifty-seventh session (November 2022)];
10. *Decides* to review the report of the [Glasgow Committee on Non-market Approaches][Subsidiary Body for Scientific and Technological Advice] and provide guidance on the framework and the work programme, as appropriate;

<sup>2</sup> <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx>.

11. *Requests* the [subsidiary bodies][Subsidiary Body for Scientific and Technological Advice] to review the work programme, including its institutional and reporting arrangements, at [their][its] sixty-fourth (June 2026) and sixty-fifth (November 2026) session[s] with a view to enhancing the effectiveness of the work programme in implementing the framework, taking into account relevant inputs, including [those of the Glasgow Committee on Non-market Approaches and ]the outcomes of the global stocktake, and to make recommendations thereon for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement by no later than at its eighth session (2026);
12. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in this decision;
13. *Requests* that the actions called for in this decision be undertaken subject to the availability of financial resources;
14. *Invites* Parties to make contributions to the Trust Fund for Supplementary Activities for implementing the work programme.

## Annex

### Work programme under the framework for non-market approaches referred to in Article 6, paragraph 8, of the Paris Agreement

#### I. Principles

1. The following principles, in addition to the elements reflected in Article<sup>1</sup> 6, paragraphs 8–9, and decision 1/CP.21, paragraph 39, guide the implementation of the framework for non-market approaches (NMAs) referred to in Article 6, paragraph 9, and the work programme under the framework referred to in decision 1/CP.21, paragraph 39:

- (a) The framework:
  - (i) Facilitates the use and coordination of NMAs in the implementation of Parties' nationally determined contributions (NDCs) in the context of sustainable development and poverty eradication;
  - (ii) Enhances linkages and creates synergies between, inter alia, mitigation, adaptation, finance, technology development and transfer, and capacity-building, while avoiding duplication of the efforts under the framework with the work of the subsidiary and constituted bodies under the Convention, the Kyoto Protocol and the Paris Agreement;
- (b) NMAs facilitated under the framework represent:
  - (i) Voluntary cooperative actions that are not reliant on market-based approaches and that do not include transactions or quid pro quo operations;
  - (ii) Integrated, innovative and transformational actions that have significant potential to deliver higher mitigation and adaptation ambitions;
- (c) The work programme aims to identify measures to facilitate NMAs and enhance linkages and create synergies as referred to in paragraph 1 (a) above.

#### II. Non-market approaches under the framework

2. Each NMA facilitated under the framework, in the context of Article 6, paragraph 8:
- (a) Aims to:
    - (i) Promote mitigation and adaptation ambition;
    - (ii) Enhance participation of public and private sector and civil society organizations in the implementation of NDCs; and
    - (iii) Enable opportunities for coordination across instruments and relevant institutional arrangements;
  - (b) Assists participating Parties in implementing their NDCs in an integrated, holistic and balanced manner, including through, inter alia:
    - (i) Mitigation, adaptation, finance, technology development and transfer, and capacity-building, as appropriate;
    - (ii) Contribution to sustainable development and poverty eradication.
3. In addition, each NMA facilitated under the framework:
- (a) Is identified by the participating Parties;

<sup>1</sup> "Article" refers to an Article of the Paris Agreement, unless otherwise specified.

- (b) Involves more than one participating Party;
- (c) Does not involve the transfer of any mitigation outcomes.

### III. Governance of the framework

#### Option A {*Glasgow Committee on NMAs*}

4. The Glasgow Committee on Non-market Approaches is hereby established to implement the framework and the work programme by providing Parties with opportunities for non-market-based cooperation to implement mitigation and adaptation actions in their NDCs.

5. The Glasgow Committee will be convened by the Chairs of the subsidiary bodies and operate in accordance with the procedures applicable to contact groups and under the guidance of the Chairs. It will meet in conjunction with the first and second sessional period meeting of the subsidiary bodies each year, with its 1<sup>st</sup> meeting to take place in conjunction with SB 56 (June 2022).

6. The subsidiary bodies will consider [whether institutional arrangements for the framework that will supersede the Glasgow Committee are needed][establishing institutional arrangements for the framework that will supersede the Glasgow Committee] and make recommendations for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA) at CMA [8][9] ([2026][2027]).

#### Option B {*SBSTA*}

7. The Subsidiary Body for Scientific and Technological Advice (SBSTA) will implement the framework and the work programme. Parties will meet at the first and second sessional period meeting of the SBSTA each year, starting from SBSTA 56 (June 2022).

8. [The SBSTA will consider whether institutional arrangements for the framework that will supersede the SBSTA in relation to the implementation of the framework and the work programme are needed and make recommendations for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA) at CMA [8][9] ([2026][2027]).]

### IV. Modalities of the work programme

9. The modalities of the work programme may include, as appropriate:
- (a) Workshops;
  - (b) Engagement with public and private sector stakeholders, including technical experts, businesses, civil society organizations and financial institutions, and publication of the outcomes of such meetings;
  - (c) Submissions from Parties, observers and public and private sector stakeholders;
  - (d) Technical papers and synthesis reports prepared by the secretariat;
  - (e) The collaboration, where needed, of the [Glasgow Committee][SBSTA] with relevant bodies, institutional arrangements and processes under or related to the Convention, the Kyoto Protocol and the Paris Agreement in relation to, inter alia, mitigation, adaptation, finance, technology development and transfer, capacity-building, local communities and indigenous peoples, and the impact of the implementation of response measures.

### V. Work programme activities

10. The work programme will be initiated in 2022 and include, but not be limited to, the following activities:
- (a) Identifying measures for enhancing existing linkages, creating synergies and facilitating coordination and implementation of NMAs:

- (i) Identification of NMAs:
  - a. Identifying focus areas of the work programme activities;
  - b. Identifying existing NMAs under the framework that are in accordance with the provisions referred to in chapter II above (Non-market approaches under the framework);
- (ii) Identification of measures:
  - a. Identifying and evaluating positive and other experience of existing linkages, synergies, coordination and implementation in relation to NMAs;
  - b. Considering the existing relevant work of bodies, institutional arrangements and processes under or related to the Convention, the Kyoto Protocol and the Paris Agreement related to mitigation, adaptation and means of implementation, to avoid duplication of the efforts;
  - c. Identifying measures for enhancing existing linkages, creating synergies and facilitating coordination and implementation of NMAs, including in the local, subnational, national and global context;
- (b) Implementing measures:
  - (i) Developing and implementing tools, including:
    - a. A UNFCCC web-based platform for recording and exchanging information on NMAs and supporting the identification of opportunities for participating Parties to develop and implement NMAs, including in relation to mitigation, adaptation, finance, technology development and transfer, and capacity-building, taking into account the work of other relevant institutional arrangements and processes. The platform aims to scale up its repository of NMAs included in NDCs;
    - b. A tool to assist Parties in respecting, promoting and considering their respective obligations on human rights, the right to health, the rights of indigenous peoples, local communities, migrants, children, persons with disabilities and people in vulnerable situations and the right to development, as well as gender equality, empowerment of women and intergenerational equity, in the context of developing and implementing NMAs;
  - (ii) Identifying and sharing information, best practices, lessons learned and case studies in relation to developing and implementing NMAs, including on how to:
    - a. Replicate successful NMAs, including in the local, subnational, national and global context;
    - b. Facilitate enabling environments and successful policy frameworks and regulatory approaches;
    - c. Enhance the engagement in NMAs of the private sector, civil society organizations and vulnerable and impacted sectors and communities;
    - d. Leverage and generate mitigation co-benefits resulting from adaptation actions and /or economic diversification plans that assist the implementation of NDCs;
  - (iii) Developing recommendations on:
    - a. Arrangements for Parties to report on implementation of NMAs, including in their biennial transparency reports, as input to the review of the work programme referred to in paragraph 11 below;
    - b. [Common approaches for estimating the impacts of NMAs on mitigation and adaptation in collaboration with relevant institutions and organizations;
  - (iv) Promoting cooperation between Parties on development and implementation of NMAs included in NDCs;

- (v) Recognizing and promoting initiatives, programmes and projects for supporting NMAs included in NDCs to allow for higher mitigation and adaptation ambitions in NDCs by:
  - a. Establishing linkages with bodies, institutional arrangements and processes under or related to the Convention, the Kyoto Protocol and the Paris Agreement in relation to, inter alia, mitigation, adaptation, finance, technology development and transfer, and capacity-building;
  - b. Mapping the initiatives, programmes and projects at the local, subnational and national levels and grouping them in the global and regional levels;
  - c. Assisting them in meeting the requirements for receiving support from the relevant bodies, institutional arrangements and processes referred to in paragraph 10 (b) (v) a. above, prioritizing the assistance to those in the local level in accessing climate finance and cooperation for NMAs.]

## VI. Reporting

11. The progress and outcomes of the work programme will be reported at each session of the CMA, as appropriate, on the basis of information resulting from implementation of the work programme activities by the [Glasgow Committee][SBSTA], including as inputs to the review of the work programme at CMA 7 (November 2025), with the report to include the following, as relevant:

- (a) Results of the implementation of the work programme activities, including, as appropriate, the impacts of recorded NMAs on mitigation and adaptation in the context of the enhanced transparency framework under the Paris Agreement;
  - (b) Recommendations on how to enhance existing linkages and create synergies and how to facilitate coordination and implementation of NMAs;
  - (c) Recommendations on how to enhance support for NMAs, including through engagement with relevant bodies, institutional arrangements and processes under the Convention, the Kyoto Protocol and the Paris Agreement related to, inter alia, mitigation, adaptation, finance, technology development and transfer, and capacity-building;
  - (d) Recommendations on enhancing the effectiveness of the work programme in implementing the framework, including its institutional and reporting arrangements.]
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