Shaping the ERCST's feedback on the HYDROGEN and decarbonised gas package

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Roundtable on Climate Change and Sustainable Transition

Structure and context



• Is the proposed definition for low-carbon hydrogen aligned with the targets in the hydrogen strategy/Repower EU?

Does proposed regulatory framework encourage/address hydrogen imports?

• Is there an excessive use of regulation for hydrogen transportation pipelines given the nascent state of play of the EU hydrogen economy?





Sustainable Transition

- European Commission Strategy (July 2020): in the short/medium-term other forms of low-carbon H2 are needed to quickly reduce emissions from the existing H2 production and to support the development of a viable market at scale.
- Council Conclusions (December 2020): recognizes a temporary and complementary role for low-carbon hydrogen.
- European Parliament Resolution (May 2021): recognises different forms of hydrogen on the market, including low-carbon, which will have a role as a "bridging technology"





- A definition for low-carbon hydrogen in a piece of legislation implies its legal recognition which is important for three main reasons:
- Definitions represent the starting point where incentives are rooted
 - Rev. **Energy Taxation Directive:** lowest minimum rate € 0,15/GJ also for low-carbon hydrogen.
- Definitions represent the basis for certification schemes
 - A parallel to the renewable fuels certification framework has been proposed for low-carbon fuels. Gas Directive refers to Art. 30 of RED.
- Definitions are also important from a State Aid perspective.
 - **Guidelines for Energy and Climate:** Aid for the reduction and removal of greenhouse gas emissions and energy efficiency includes low-carbon hydrogen (Recital 87).

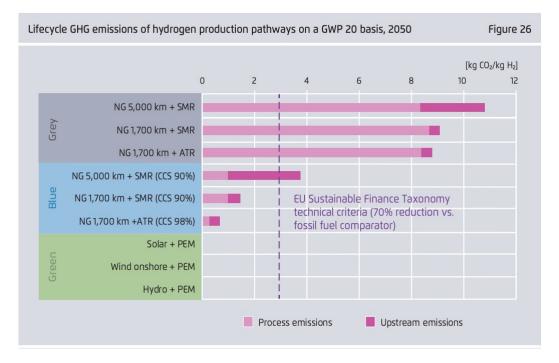
A definition for low-carbon hydrogen

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Definition of low-carbon hydrogen in the H2 and Gas package: hydrogen the energy content of which is derived from non-renewable sources and which meets a greenhouse gas emission reduction threshold of

[70%].



Source: Agora Energiewende The energy production includes upstream methane emissions and has leakage rates of 0.15–1.2% based on fossil gas source and transport distance. H2 production refers to process emissions from SMR/ATR. GHG emissions for capex are due to carbon emissions associated with grid electricity used to manufacture equipment.

The definition is incompleate creates uncertainty for investments and weakens the role of low-carbon hydrogen

Pros

It takes a technology neutral approach

It includes a green-house gas emission threshold

It addresses the importance of non-renewable hydrogen types

Cons

It is incomplete, it refers to GHG emission reduction threshold, however the scope of the emissions is not specified

Recital 9 of the Directive also acknowledges that such threshold should become more stringent for installation starting operations from 2031

The definition framework is incomplete (e.g., Biomass pyrolysis, Methane Pyrolysis using renewable electricity)

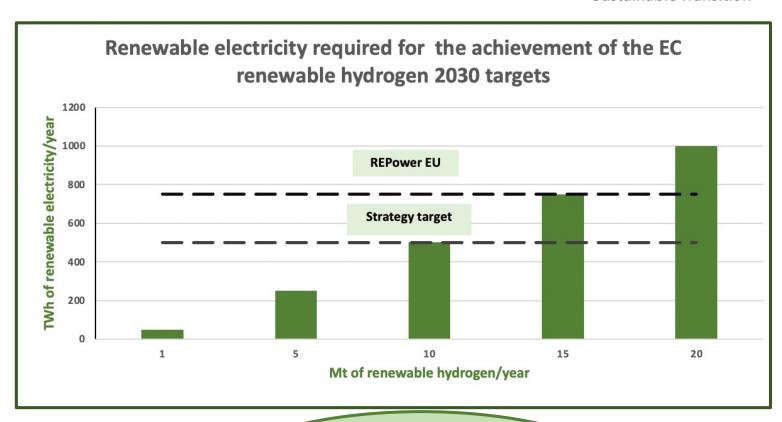
Mismatch with the EC ambitions

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Given the potential scarcity of renewable electricity, other types of hydrogen will be needed in order to:

- Rapidly reduce emissions from the current hydrogen production responsible for 70-100 million tonnes of CO2 annually
- Rump-up the market and contribute to the creation of economies of scale



To produce 15 Mt/year of RES
H2 almost 800 TWh year of RES
electricity is needed

Hydrogen imports vs hydrogen made-in EU



- Not fully addressed in the proposed hydrogen regulatory framework so far
- The European Commission had taken a cautious approach until a couple of weeks ago.
 It acknowledged that EU hydrogen imports from third countries may depend on how
 competitive the hydrogen produced in the EU will be (Impact Assessment of the H2
 and Gas package)
- Timmermans at the EU-Africa business forum: "We want you to be leaders in renewable hydrogen production"
- RepowerEU: Refers to 10 Mt of imported renewable hydrogen
- At the Member States' level (Germany):
 - Set up a hydrogen import scheme and hydrogen diplomatic offices run by GIZ
 - Bilateral initiatives with third countries such as: Canada, Australia, Morocco, Namibia, South Africa





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Pros	Cons
Foster the development of an	Substitution of strategic
international hydrogen market in	dependencies
euro	
	Cannibalization of renewable
Greater cost efficiency	electricity in third countries, thus
	leading to substantial price
Solving the bottleneck when it	increases
comes of renewable electricity	
scarcity	Decarbonisation illusion if the
	hydrogen imported is not certified
Sustainable development	according to EU standards
Commercial tights	Export of the final product (green
	ammonia, green steel, green
	fertilizers) putting some industries
	at risk

The regulation of hydrogen networks in a nutshell

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Grandfathering of licences when **repurposing** natural gas pipelines

EU-wide blending threshold of natural gas with hydrogen set at 5% as of 1 October 2025 (no obligation)

There is some flexibility and MS can implement an ISO or ITO if the H2 network belongs to a vertically integrated company

Unbundling: H2 network operators should be unbundled in accordance with gas TSOs unbundling rules by 31.12.2024

The regulatory landscape for hydrogen networks

75% tariff discount for the injection of renewable and low-carbon gases to the grid and **100%** at interconnectors.

Separate regulated asset base for gas and hydrogen. Cross-subsidization still possible

Key questions for the discussion





• Is the propossed definition for low-carbon hydrogen aligned with the Hydrogen Strategy/RepowerEU?



• Is there an excessive use of regulation for hydrogen transportation pipelines given the nascent stage of the EU hydrogen economy?



• Is the propossed regulatory framework encouraging hydrogen imports?