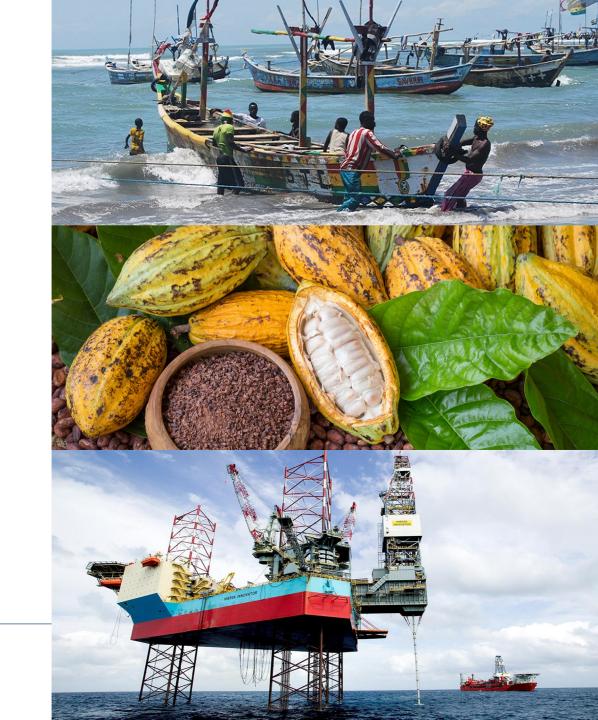
# Reporting on the Impacts of Response Measures: Ghana Case Study

30/10/2021

Andrei Marcu, Marina Monciatti, Aaron Cosbey

### **ERCST**

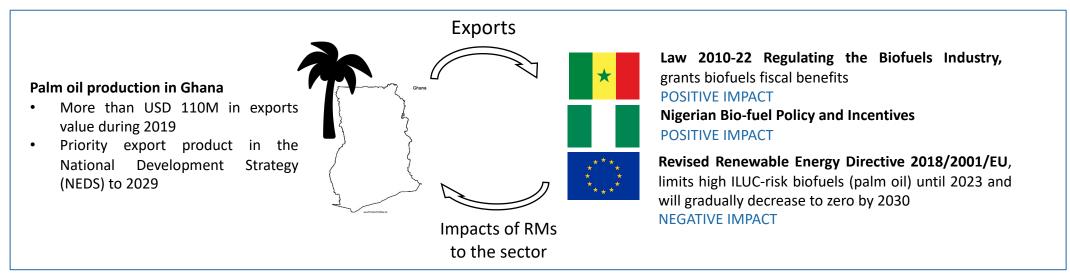


### What are 'Response Measures' and why they matter?



- Response measures: are mitigation policies that countries implement to alleviate the adverse effects of climate change
- Impacts: response measures may have cross-border positive and negative impacts on other countries (employment changes, change in trade patterns, carbon costs, etc.)
- Important component of the Paris Agreement and has its grounding in UNFCCC discussions
- Finds resonance in the just transition discussion, economic diversification and the need to manage the transition to a low carbon economy
- The issue of response measures, especially in its international dimension, is not yet well understood

Figure 1. Example of impacts of RM for palm oil sector in Ghana

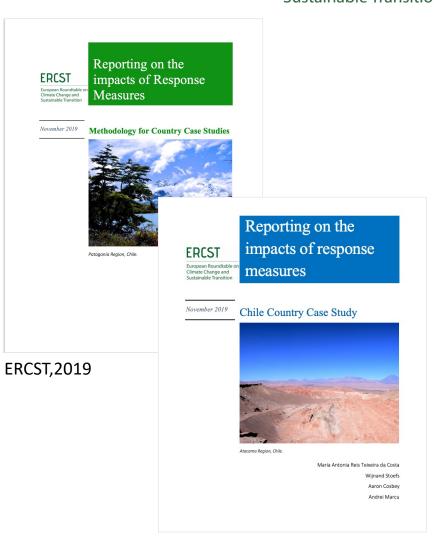


# **ERCST's work on Response Measures**

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- In 2018, ERCST launched an informal dialogue on response measures, bringing together UNFCCC negotiators and key stakeholders to discuss this issue
- In 2019, ERCST continued this informal dialogue on response measures, focusing on the agreed work programme in Katowice. ERCST also carried out a case study on "reporting on response measures under biennial update reporting" in Chile
- In late 2020, ERCST has started developing a new case study for Ghana. This work will continue throughout 2021 and the information of the dialogue will be shared with the KCI
- ERCST's work has been pioneering in developing a methodology and by practically applying it with country case studies.



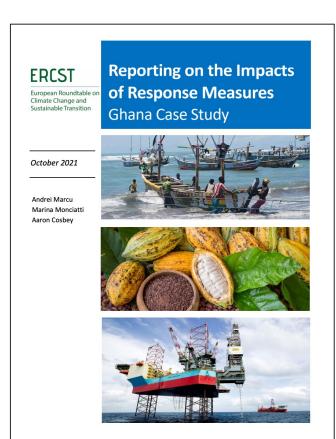
ERCST,2019

# **Ghana Case Study**





- ERCST and the EPA in Ghana have been working together on identifying, measuring and analysing the impacts of the implementation of response measures in Ghana, as well as highlighting approaches to mitigate negative and unintended impacts
- One of the main objectives is to **test, refine and improve the methodology** that ERCST has developed in different countries.
- The research and information from this Informal Dialogue will be shared and will **feed into the discussions of KCI and the Forum** on response measures Activity 4.
- To foster capacity building and stakeholder participation, virtual workshops are being organized at each stage of the development of the case study. Three workshops have been already organized.



ERCST, 2021

# Methodology for Country Case Study: Ghana

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- **STEP 1** Describe the country and its characteristics
- **STEP 2** Identifying important sectors to the Ghanaian economy
- **STEP 3** Identify sectors potentially vulnerable to international response measures
- **STEP 4** Employ stakeholder input to identify vulnerable sectors that might have been missed in step 3
- **STEP 5** Identify relevant response measures
- **STEP 6** Assess the impacts of international response measures
- STEP 7 Look at possible domestic and international tools and support which may be needed to address the impacts

Identifying Vunerable Sectors

Identifying Response Measures

Assessing the Impacts

# **Step 1:** description of the country and its characteristics

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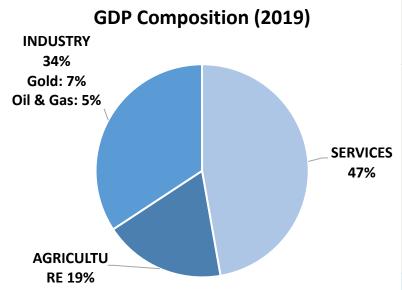
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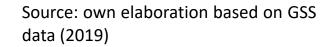
## **Step 1 in practice**

- Overview of Ghana's country characteristics, including: general geography, historical context, political system, main sectors of the economy and economic performance
- This step has been carried out mainly through desk research

#### **FACTS & FIGURES**

- Ghana is a lower middle-income country and the economy relies strongly natural resource extraction, forestry and agriculture
- 2<sup>nd</sup> largest economy in West Africa and 8<sup>th</sup> largest in Africa
- Population of 31M (GSS, 2020)
- Nana Addo Dankwa Akufo-Addo is the current president, serving his second term since 2020 and part of the New Patriotic Party (NPP)
- The oil and gas sector became important after the 2007 discovery of the Jubilee oilfield



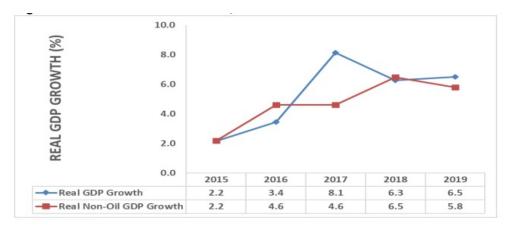




Source: World Atlas

### Overview of the Ghanaian economy and main sectors

#### Annual Real GDP Growth, 2015-2019



Source: Ghana Ministry of Finance and Ghana Statistical Service (2020)

#### Ghana's exports 2019 by country

Top export destinations of commodities from Ghana in 2019:

- China with a share of 16.7% (2.8 billion US\$)
- Switzerland with a share of 14.7% (2.46 billion US\$)
- India with a share of 14.1% (2.38 billion US\$)
- South Africa with a share of 11.7% (1.97 billion US\$)
- Netherlands with a share of 5.76% (966 million US\$)
- · United Arab Emirates with a share of 5.36% (899 million US\$)
- USA with a share of 4.2% (704 million US\$)
- United Kingdom with a share of 2.47% (415 million US\$)
- France with a share of 2.24% (377 million US\$)
- Italy with a share of 1.84% (308 million US\$)

Source: Trend Economy (2019)

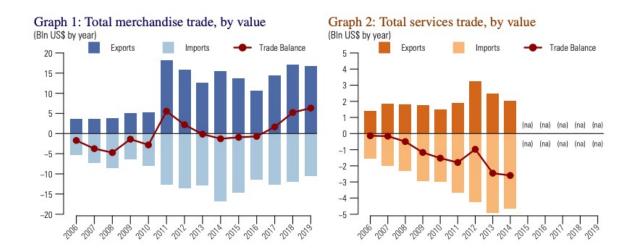


Table 1: Top 10 export commodities 2017 to 2019

HS	Valu	e (million US	(23
code 4-digit heading of Harmonized System 2012	2017	2018	2019
All Commodities	14358.5	17 099.6	16768.3
7108 Gold (including gold plated with platinum)	5858.3	6092.6	6198.9
2709 Petroleum oils and oils obtained from bituminous minerals, crude	3619.7	5195.0	5251.7
1801 Cocoa beans, whole or broken, raw or roasted	1642.1	2437.2	1852.0
1803 Cocoa paste, whether or not defatted	407.4	396.4	409.6
0801 Coconuts, Brazil nuts and cashew nuts, fresh or dried	298.1	460.2	246.1
1804 Cocoa butter, fat and oil	276.5	287.2	337.3
2602 Manganese ores and concentrates	155.4	288.1	349.5
1604 Prepared or preserved fish; caviar	140.8	155.3	146.3
3924 Tableware, kitchenware, other household articles and toilet articles	213.3	115.8	44.6
4407 Wood sawn or chipped lengthwise, sliced or peeled	99.3	119.0	78.4

Source: International Trade Statistics Yearbook, UN Comtade (2019)

# **Step 2:** identifying important sectors to the Ghanaian economy

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# **Step 2 in practice**

To identify the main sectors of the economy, gross domestic production per sector has been taken as an indicator

#### **Step 2.1: Collection of data**

- Gross Domestic Product (GDP) provided by the Ghana Statistical Service, year 2019
- For the tourism sector the WTO Tourism Statistics Database 2018 (UNWTO, 2018) was used as the main source, includes: travel and expenditure by main purpose of trip
- GDP data publicly available disaggregation level of 23 activities, with the collaboration of the GSS we got to 71

#### **Step 2.2: Correspondence of GDP activities to ISIC Rev.4**

• Correspondence from Ghanaian GDP activities data to the International Standard Industrial Classification of All Economic Activities (ISIC) Rev. 4

#### Step 2.3: First filter from 71 to 56 activities

- Service activities (e.g. financial and insurance activities) were left out since they mostly don't have significant emissions compared to the other activities
- **Domestic activities** (e.g. construction) with no exports were left out too since looking at international response measures

#### **Step 2.4: Second filter to 20 activities**

 Top 20 activities by GDP value were selected as as a basis to identify the top vulnerable sectors to international response measures



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### Step 2 results: important sectors to the Ghanaian economy

Sector Description		Gross Domestic Pro	Gross Domestic Product (GDP) at		
	Sector Description	Current Mark	et Prices		
ISIC Rev 4 Code	Description	GDP 2019 (M Gh¢)	% of GDP		
2420, 0729	Gold	23.282	7,1%		
0610, 0620, 1920	Oil and gas	14.848	4,5%		
0113	Yam	10.870	3,3%		
05, 07 (- 0729), 08,09	Mining and quarrying without oil and gas and gold	10.402	3,2%		
WTO 1.33 & 1.36	Tourism	8.491	2,6%		
0127, 1073	Cocoa	8.050	2,5%		
14	Livestock	7.945	2,4%		
20	Manufacture of chemicals and chemical products	5.964	1,8%		
0122	Plantain	4.857	1,5%		
11,10 (-1073, -1020)	Manufacture of beverages and food products	4.575	1,4%		
0113	Cassava	4.333	1,3%		
02	Forestry and Logging	4.329	1,3%		
0129, 0116, 0127	Other tree crops (coffee, rubber, cotton)	3.772	1,2%		
22	Manufacture of rubber and plastics products	3.626	1,1%		
0111	Groundnuts	3.283	1,0%		
023	Manufacture of other non-metallic mineral products	3.110	1,0%		
03, 1020	Fishing	3.035	0,9%		
25	Manufacture of fabricated metal products, except mach. & equip.	2.782	0,9%		
0126	Palm oil	1.926	0,6%		
0119	Maize	1.810	0,6%		

Source: Own elaboration based on GSS and UNWTO data (2021)

# **Step 3:** identifying sectors potentially vulnerable to international response measures

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# **Step 3 in practice**

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#### **Step 3.1: Collect trade and GHG intensity data**

- To identify the sectors potentially vulnerable to international RM, two indicators taken into account:
  - Trade intensity: to understand which sectors are most trade-exposed
    - Data: exports and imports data for Ghana taken from UNComtrade International Trade Statistics, 2019
  - Emissions intensity: to identify the sectors with low/no GHG emissions, as they will be less or not at all exposed to climate mitigation policies
    - Data: primarily from the Fourth National GHG Inventory Report from Ghana, 2016
    - Where GHG emissions data not available at 4-digit disaggregation level (gold and different crops), it was sourced form different sustainability reports and statistics reports from international organizations

#### Step 3.2: Perform a correspondence of economic activities to international classification standard for goods

• **Double concordance**: ISIC Rev. 4 → ISIC Rev 3.1 → HS2007 Code

Example of double concordance example for chemicals and chemical products

ISIC	C Rev 4 Code		ISIC Rev 3.1 Code	HS 2007 Code	
ISIC Rev 4 Code	Description	ISIC Rev 3.1 Code	Description	HS 2007 Code	Description
20	Manufacture of chemical products	24	forms, synthetic rubbers, man-made fibres,	2901-2934, 2942, 300670, 31-38,	All products under the described categories (e.g. polymers, silicones, soaps, washing preparations) of ISIC Rev 3 (subtracted 24330 Gold comps.)



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# **Step 3 in practice**

#### **Step 3.3: Calculate trade and GHG intensity for each sector**

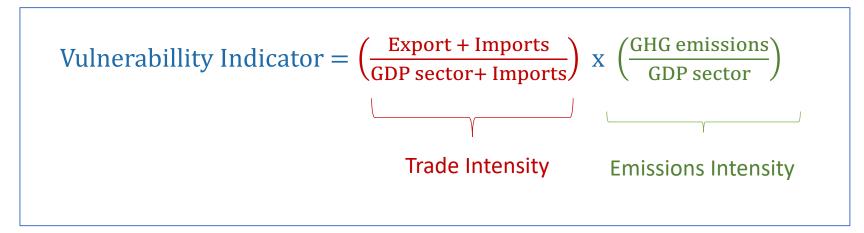
#### Step 3.4: Filter the list of sectors according to their trade intensity

• The activities important for the economy but not highly exported, such as other tree crops (coffee, rubber, cotton), forestry and logging, plantain, maize, livestock, yam, groundnuts, cassava, were left out.

#### **Step 3.5: Rank 12 selected activities by Vulnerability Indicator**

• The selection of the most vulnerable sectors was done by applying the Vulneralibity Indicator which is an adapted methodology based on the EU ETS Phase 4 Carbon Leakage Indicator

#### **Formula**





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# **Step 3 results**

	Sector Description	GDP at Current Market Prices Gh¢	Employment by econ. activity*	(1) GHG Intensity	(2) Trade Intensity	(3) Vulnerability Indicator
ISIC Rev 4 Code	Description	% of GDP	% of tot. workforce	kgCO2e/\$	Indicator	(1)*(2)
0127, 1073	Cocoa	1,35%	0,36%	2,624	1,70	4,449
0126	Palm oil	0,59%	0,16%	2,635	0,50	1,308
11, 10 (-1073, -1020)	Manufacture of beverages & food products	2,64%	7,95%	0,545	0,51	0,280
03,1020	Fishing	0,93%	0,09%	0,419	0,54	0,226
0610, 0620, 1920	Oil and gas	4,55%	0,03%	0,100	1,82	0,182
05, 07 (- gold of 0729), 08,09	Mining and quarrying without oil and gas and gold	3,19%	0,15%	0,356	0,33	0,118
23	Manufacture of other non-metallic mineral products	0,95%	0,21%	0,103	0,46	0,048
2420, 0729	Gold	7,13%	1,62%	0,027	1,44	0,039
25	Manufacture of fabricated metal products, except mach.and equip.	0,85%	0,52%	0,009	0,50	0,004
22	Manufacture of rubber and plastics products	1,11%	0,09%	0,005	0,54	0,003
20	Manufacture of chemicals and chemical products	2,43%	0,16%	0,005	0,48	0,003
WTO 1.33, 1.36	Tourism (travel, and expenditure by main purpose of trip)	2,77%	3,70%	-	-	-

Source: own elaboration based on GSS, ILOSTAT, BUR/NIR, UN Comtrade, UNWTO and other relevant sources for missing data points

<sup>\*</sup>Employment figures for certain sectors might appear low since a large part of the economy is informal workers and for the study we are only taking into account formal workers statistics

**Step 4:** employing stakeholder input to identify vulnerable sectors that might have been missed in step 3

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# Step 4.1: Employment Indicator

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#### Employment per sector for top 20 vulnerable sectors

	Sector Description	GDP at Current Market Prices (Gh¢ Million)	Employment		
ISIC Rev 4 Code	Description	% of GDP	Employment	% of total workforce	% of total workforce *2
2420 & 0729	Gold	7,13%	155.755	1,6%	-
0610 & 0620 & 1920	Oil and gas	4,55%	101.929	1,1%	-
0113	Yam	3,33%	85.644	0,9%	1,8%
05, 07 (- gold of 0729), 08,09	Mining and quarrying without oil and gas and gold	3,19%	13.573	0,1%	-
	Tourism (travel, and expenditure by main purpose of trip)	2,77%	354.000	3,7%	-
11 & 10 (-1073, -1020)	Manufacture of beverages & food products	2,64%	761.662	8,0%	-
14	Livestock	2,47%	63.428	0,7%	1,3%
20	Manufacture of chemicals and chemical products	2,43%	15.032	0,2%	-
0122	Plantain	1,83%	46.992	0,5%	1,0%
0113	Cassava	1,40%	36.050	0,4%	0,8%
0127 & 1073	Сосоа	1,35%	34.800	0,4%	-
02	Forestry and Logging	1,33%	34.107	0,4%	0,7%
0129, 0116, 0127	Other tree crops (coffee, rubber, cotton)	1,25%	32.102	0,3%	0,7%
22	Manufacture of rubber and plastics products	1,11%	9.036	0,1%	-
0111	Groundnuts	1,01%	25.868	0,3%	0,5%
023	Manufacture of other non-metallic mineral products	0,95%	20.427	0,2%	-
03,1020	Fishing	0,93%	80.589	0,8%	-
25	Manufacture of fabricated metal products, except machinery and equipment	0,85%	49.915	0,5%	-
0126	Palm oil	0,59%	15.172	0,2%	-
0119	Maize	0,55%	14.259	0,1%	0,3%
		Total employment	9.580.143		

Source: Own elaboration based on ILOSTAT LFS (2017) data

### Step 4.2: National planning data



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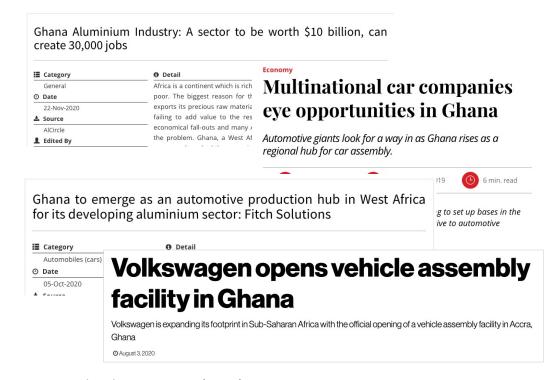
- Potential vulenerable sectors to intl' RM from category II: aluminum, iron & steel, automobiles, petrochemicals
- All these sectors already included in our analysis, apart from automotive, would need to see their plans of expansion and which countries are planned for exports
- Automotive unlikely to face a big threat unless exports are planned outside of Africa

National Export Development Strategy (NEDS) 2020 to 2029



Source: Mininstry of Trade and Industry GEPA (2021)

News from Ghana aluminium and automotive industry



**Source**: local newspapers (2021)

### **Step 5:** Identification of relevant response measures

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# **Step 5 in practice**



- Step 5.1 Identify main export partners of the vulnerable sectors
  - Identifying top 5 export partners per sector, took top export products (HS codes) representing 90% or more of the export category
  - Data: UNComtrade, 2019
- Step 5.2: Match response measures to the vulnerable sectors and countries
  - Our definition of response measures was used as a basis, along with the research of the identified countries and vulnerable sectors conducted in previous steps
- Step 5.3: Search for response measures in international databases
  - The research team identified 17 databases as sources of climate mitigation measures
- Step 5.4: Gather results and filter
  - Key step in the methodology, encompasses all the research from the previous steps by giving a clear overview of what are the international or out-of-jurisdiction response measures that could impact, either positively or negatively, the most important sectors of the Ghanaian economy

### **Step 5:** Our definition of response measures and their impacts



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List of response measures, potential impacts and vulnerable sectors to each response measure

Response measures	Impacts in country undertaking the response measure	Possible impacts in other countries	Sectors vulnerable (negative impacts)
Carbon taxes	decreased demand for carbon-emitting goods; increased demand for low-carbon emitting goods	Negative effects: fossil fuel producers, carbon-intensive goods producers. Positive effects: low-carbon goods producers (e.g., renewable energy/EV components)	crude oil, refined oil, natural gas, coal
Subsidies			
for low-carbon transport	decreased demand for goods associated with internal combustion engines.	Negative effects: producers of fossil fuels, lead. Positive effects: producers of EVs, cobalt, lithium, vanadium.	crude oil, refined oil, lead, conventional automobiles
for low-carbon energy production	decreased demand for thermal fuels	Negative effects: coal, natural gas, oil producers. Positive effects: low-carbon energy technology (e.g., PV solar cells) and inputs (e.g., steel and cement for wind turbines)	coal, natural gas
removal of, for fossil fuel production	decreased production of fossil fuels	Positive effects: fossil fuel producers, alternative tech producers. Negative effects: fossil fuel consumers.	crude oil, refined oil, coal, natural gas
removal of, for fossil fuel consumption	decreased consumption of fossil fuels	Negative effects: fossil fuel producers. Positive effects: fossi fuel consumers, alternative tech producers.	crude oil, refined oil, coal, natural gas
for energy efficiency in buildings	decreased energy consumption, increased employment in construction sector	Effects depend on fuel source used in implementing country buildings. If imported fossil fuels used, negative effects on foreign producers.	any fuel source used for residential and commercial heating: gas and coal
Green procurement			
of energy	decreased demand for thermal fuels, increased demand for low-carbon energy technologies	Negative effects: coal, natural gas producers. Positive effects: coal and natural gas consumers (price decrease), producers of alternative energy tech.	coal, natural gas
of automobiles	decreased demand for goods associated with internal combustion engines.	Negative effects: fossil fuel producers. Positive effects: cobalt, lithium, vanadium producers, EV producers.	crude oil, refined oil
Cap and trade schemes	decreased demand for carbon-intensive goods; increased demand for low-carbon goods	Depends on details of scheme, but possible: Negative effects: fossil fuel producers. Positive effects: renewable energy/low-carbon transport tech producers; fossil fuel consumers.	coal, natural gas, steel and associated products, aluminium, cement, basic plastics, nitrate fertilizers, high-GHG electricity, oil, pulp & paper and associated products

For the full list, please refer to the report

**Source:** ERCST Chile Case Study and modifications

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### Example of results Sector 5: Oil & Gas (ISIC Rev 0610, 0620, 1920)

<u>China</u>	South Africa	<u>India</u>	<u>USA</u>	<u>United Kingdom</u>	International Transportation
NEV Programme China	Carbon Tax Bill	National electric car purchase	Zero-Emission Program (ZEV) for	UK carbon Price Floor	<ul> <li>International Maritime</li> </ul>
- by 2025 25% New Energy Vehicle	- Came into effect in 2019	subsidy and income tax deduction on	, , ,	- Users liable for payment of the tax for all	Organization (IMO) and
Programme (NEV) (includes PHEV,	- Applies to GHG emissions from	loans. Phase II of Faster Adoption and	l- by 2025 3.3 million ZEVs in 11	fossil fuels.	other shipping climate
BEV,FCEV)	the industry, power, buildings	Manufacturing of Electric Vehicles	states	- The tax covers all fossil fuels	change related measures
- government introduced a mandatory	and transport sectors	(FAME II)	- by 2050 all passenger vehicle sales		
credit policy for vehicle suppliers to	irrespective of the fossil fuel	- Income tax deduction of \$ 2000 on	to be ZEV in 10 States		<ul> <li>CORSIA/ICAO (for air</li> </ul>
boost domestic sales of NEVs	used, with partial exemptions	interest paid on electric vehicle loans	- Managed by The California Air		freight)
	for all these sectors	- deployment of charging stations	Resources Board (CARB)		
National electric car purchase subsidy	Carbon dioxide vehicle	National Electric Mobility Mission	CBAM (under consideration)	UK ETS	
and exemption of purchase tax (10%)	emissions tax (2010)	Plan (NEMMP) 2020	- implement a levy on carbon-	- launched on 1 January 2021	!
- Maximum retail price USD 42 400		- Mix of incentive-based policies	intensive imports, albeit without a	- UK ETS closely follows the EU Emissions	
- USD 2 300 if BEV 300 km ≤		accompanied by regulatory reforms,	federal domestic carbon price	Trading Scheme ("EU ETS")	
range<400 km		and PPS to encourage EV adoption,	- impose carbon adjustment fees or	- Established by the Greenhouse Gas	
- USD 3 200 if BEV range ≥400 km		expand charging infrastructure and	quotas on carbon-intensive goods	Emissions Trading Scheme Order 2020	
- USD 1 200 PHEV range ≥50 km		support domestic EV and supply	from countries that are failing to	- The UK ETS will apply to energy intensive	
		equipment manufacturing capacity	meet their climate and	industries, the power generation sector	
		and battery manufacturing	environmental obligations	and aviation.	
Fuel economy standard for light duty		Clean air standard	Tax reduction for electric car	United Kingdom (EV30@30 signatory)	
vehicles			purchase	- by 2030 50-70% EV	
- Updated for period 2021-25			- Tax credit up to USD 7 500 (PHEV	- by 2035 No sales of new ICEe	
- Standard, to be phased in gradually			and BEV)		
from 2021, sets a 4L/100 km target					
for the country's new vehicle fleet in					
2025					
EV charging infrastructure policies		National Mission on Transformative	Transportation and Climate Initiative	National electric car purchase subsidy	
- rollout of subsidies for EV charging		Mobility and Battery Storage	(TCI) ETS	- Up to USD 3 800 (BEV and PHEV)*	
infrastructure at national and		- manufacturing scope includes solar	- Transport fuel suppliers that	- Capped at 35% of retail price. Only for	
subnational level (eg. Shenzhen)		equipment, battery storage and	produce the covered fuels within	cars < USD 63 600	
- The State Grid has announced plans		charging infrastructure	these states, as well as suppliers that	- *If < 50 gCO2/km and electric range	
to increase investment in charging			· ·	>112 km	
stations			- Program will cap CO2 emissions		
- City of Beijing has outlined a policy			from the combustion of gasoline and		
to provide up to USD 28 300 in			on-road diesel fuel in the		
subsidies per station for operators			participating states		

<sup>\*</sup>For the full list of the Oil & Gas response measures please refer to the report

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### **Summarizing the results**

Summing up all the response measures for all the different sectors, the team identified that the Ghanaian economy is potentially vulnerable to the impacts of 80 response measures.

#### Overview of relevant international response measures that could impact sectors deemed most vulnerable

ISIC Rev 4 Code	Sector Description	Number of response measures that could impact the sector
0610, 0620, 1920	Oil and gas	40
0127, 1073	Cocoa	9
3,102	Fishing	9
11, 10 (-1073, -1020)	Manufacture of beverages & food products	7
05, 07 (- gold of 0729), 08,09	Mining and quarrying without oil and gas and gold	6
126	Palm oil	3
2420, 0729	Gold	2
25	Manufacture of fabricated metal products, except mach. and equip.	1
22	Manufacture of rubber and plastics products	1
20	Manufacture of chemicals and chemical products	1
WTO 1.33, 1.36	Tourism (travel, and expenditure by main purpose of trip)	1
23	Manufacture of other non-metallic mineral products	0
Total		80

Source: Own elaboration (2021)

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# Step 2-4: main challenges

- 1. National accounts data (GDP per sector) publicly available at a **low level of disaggregation.** With aid of stakeholders from the GSS able to get more disaggregated data (4-digit level)
- 2. Unavailability of some disaggregated GHG emissions data and issue with the reliability of GHG emissions data from other sources, excluding the BUR/NIR
- 3. Tourism sector no GHG emissions and trade intensity data as the sector does not report data in a manner comparable to other sectors, either through ISIC or HS Codes
- **4. Concordance** from national accounts data to ISIC Rev.4 and from ISIC Rev.4 to to HS 2006 is a labour-intensive process
- 5. Lengthiness of undergoing through the different steps and filtering process for the different sectors

# **Step 5:** Assessing the impacts of international response measures

Dorothee Flaig and Scott McDonald





**ERCST** 



#### **Outline**

Method

A Computable General Equilibrium (CGE) Model Data

Simulations

A carbon tax on international water transport (IMO),

A carbon tax on international air transport (ICAO/CORSIA),

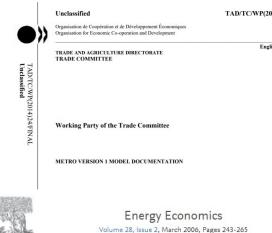
A carbon border adjustment mechanism introduced by the European Union (CBAM)

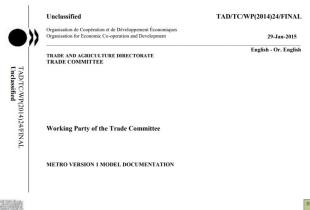
Results



#### Used widely in

international trade, public finance, regional economics, and environmental economics.







OFFICE OF ECONOMICS WO U.S. INTERNATIONAL TRADE

Liberalization of Retail Services in India:

Csilla Lakatos\*

and U.S. International Trade Commissi

Tani Fukui\* U.S. International Trade Commission

Center for Global Trade Analysis, Purdue Univ

CGE Models for **Evaluating Domestic** Greenhouse Policies in Australia: A Comparative Analysis



Consultancy Report

Jack Pezzey Ross Lambie

Impact of switching production to bioeners crops: The switchgrass example





Assessing impacts of the implementation of response measures

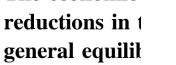
The case study of Senegal and Kenya: A Computable General Equilibrium Analysis

#### **NCEE** Working Paper

**Exploring the General Equilibrium** Costs of Sector-Specific **Environmental Regulations** 

Alex L. Marten, Richard Garbaccio, and Ann Wolverton

Working Paper 18-06 October, 2018 Revised April, 2019









U.S. Environmental Protection Agency National Center for Environmental Economics







https://dx.doi.org/10.1787/c1f3c8d0-en

The economic reductions in 1

ORIGINAL ARTICL

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#### **Data & Model**

• GTAP Data: v10 (2014) in SAM format

Energy data (satellite account to SAM):

Aggregated: Regions (13), Sectors (36), Factors (8)

• ANARRES: A Global Computable General Equilibrium (CGE) model

Static version

Nested production structure

Traded and domestic products are imperfect substitutes

Various taxes, including taxes on energy inputs and carbon emissions

Flexible exchange rates



#### **Simulations**

1. IMO carbon tax (maritime transport) – uniform carbon tax

Worldwide uniform carbon tax on maritime transport
Two alternatives: \$50 and \$100 per ton levy on greenhouse gas emissions

#### 2. ICAO/CORSIA carbon tax (air transport)

Worldwide uniform carbon tax on air transport Similar to IMO: Two alternatives: \$50 and \$100 per ton levy on greenhouse gas emissions Including effects on tourism

#### 3. EU CBAM tax:

On imports, worldwide, no exemption LDCs

Sectors: Cement, Iron & Steel, Aluminum, Fertilizers

Emissions: scope 1; Benchmark: national average by sector



#### **Effects**

- carbon taxes in any form, add constraints to the system, and ceteris paribus the economy will shrink.
- The results

include the adjustments involved in response to the policy change, moving from the base situation to a new equilibrium and

can be interpreted as effects in the medium run. (closure setup)

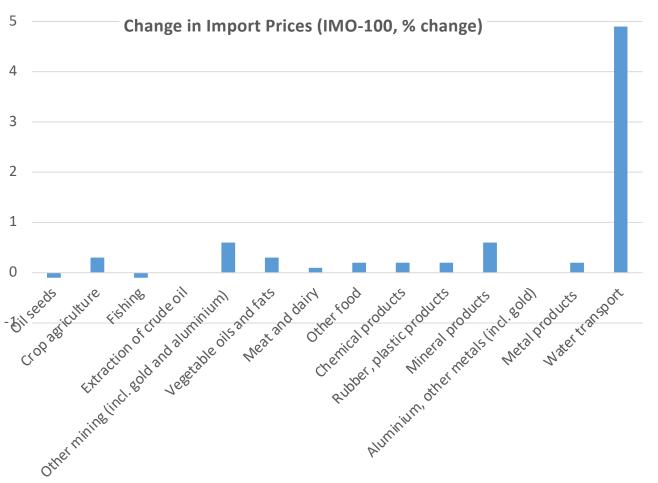
- The analysis is of ceteris paribus nature, i.e.,
  - the reported changes show the effects of introducing the policies in the current situation, assuming no other changes.
- The study does not account for possible future developments such as technological change or adjustments over time. (available with ANARRES\_DYN)

Not forecasts!



change in Million tons	IMO-50	IMO-100
CO2 Emissions	-7.6	-15.2

### Results - IMO carbon tax (maritime transport)

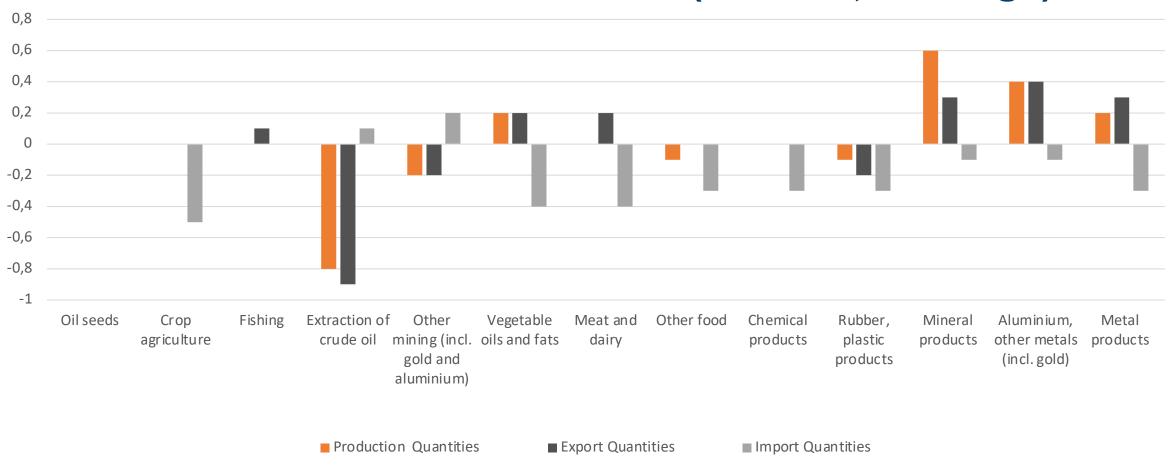


Overall the effects of the IMO carbon tax on the economy of Ghana are small:

% change	IMO-50	IMO-100	
Imports	-0.1	-0.2	
Exports	-0.1	-0.1	
Exchange rate	depreciates to incite exports and maintain the current balance		
GDP	0	0	
Household consumption	-0.1	-0.1	
Government consumption	0	0	
Production	0	-0.1	



### IMO carbon tax: Effects on sectors (IMO-100, %change)





### Results - IMO carbon tax (maritime transport)

- IMO carbon taxes depress production and wages, household income and consumption fall.
- Agri-food consumption and the corresponding prices go down.
- Triggered by increasing import prices, consumer prices for manufacturing rise slightly.

#### Effects on consumer prices:

% change	IMO-50	IMO-100
- agri-food	0	-0.1
- energy and water	0	0
- manufacturing	0.1	0.1
- services	0	-0.1



### Results – ICAO/CORSIA carbon tax (air transport)

- A carbon tax on international air transport of 50 \$/ton CO2 (100 \$/ton CO2)
  reduces emissions by 5.7 (11.0) Million tons CO2,
  reducing direct emissions of air transport by 0.4% (0.9%)
- This carbon tax increases the price on international air transport worldwide by 4.5% (9.1%).
- The responsiveness of tourism arrivals to changes in air transport prices differs by type of traveller
   Business travellers: between -0.5 and -0.9
   Leisure travellers: between -1.1 and -1.5
- Data on arrivals and expenditures of tourists in Ghana sourced from "Ghana Immigration Service and Ghana Tourism Authority and 2019 Tourism Report" (58% business, 42% leisure)
- Increasing costs of air transport affect tourism:

Tourist arrivals in Ghana decrease 3-5% (7-10%).

Domestic service supply contracts by 0.3-0.4% (0.5-0.7%).

Scheelhase, J. and W.G. Grimme (2007). Emissions trading for international aviation – an estimation of the economic impact on selected European airlines. Journal of Air Transport Management, 13, 253-261.



### Results – ICAO/CORSIA carbon tax (air transport)

• For the economy as a whole negative impacts dominate, GDP and household consumption decreases due to income losses from shrinking production:

	ICAO-50-low el.	ICAO-50-high el.	ICAO-100-low el.	ICAO-100-high el.
Imports	-0.3	-0.4	-0.5	-0.7
Exports	-0.1	-0.1	-0.2	-0.2
Depreciation of exchange rate	0.3	0.3	0.5	0.6
GDP	0	-0.1	-0.1	-0.1
Household consumption	-0.2	-0.3	-0.4	-0.5
Government consumption	0	0	0.1	0.1
Production	-0.1	-0.1	-0.2	-0.2



### Results - ICAO/CORSIA carbon tax (air transport)

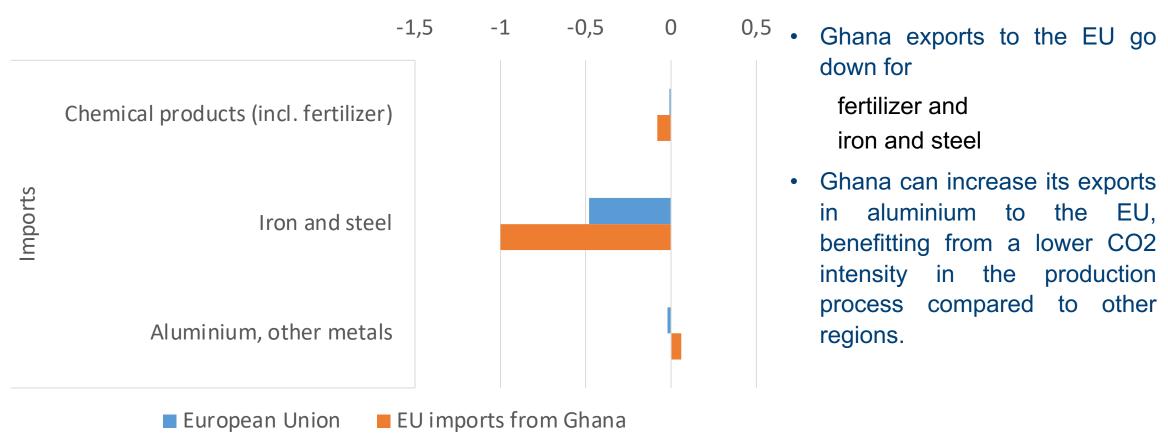
Effects on consumer prices by commodity group (% change to base)

	ICAO-50- low el.	ICAO-50- high el.	ICAO-100- low el.	ICAO-100- high el.
agri-food	-0.1	-0.2	-0.3	-0.4
energy and water	0.0	-0.0	0.0	-0.0
manufacturing	0.1	0.1	0.2	0.2
services	0.2	0.4	0.5	0.8

- Agri-food consumer prices fall positive for poor consumers, but negative for farmers.
- In addition, income of low and unskilled workers decreases stronger compared to skilled labour (decrease in tourism).



### **EU CBAM – Effects on EU imports (% change)**





### **EU CBAM – Effects on Ghana exports (% change)**

- Effects on Ghana total exports are small.
- Decreasing trade with the EU is compensated by increasing exports to other regions

		by partner											
	Ghana		Africa	Rest of	Rest of	North	Latin			LDCs	South a.	Eastern	Western
	total	EU	LDCs	Africa	Central	America	America	Oceania	East Asia	Asia a.	SE Asia	Europe	Asia
	exports		2000	711100	Europe	7 WINCHIO	a. Carib.			Oceania	<i>327</i> 1310	zarope	71010
Chemical products (incl. fertilizer)	0	-0.08	0	-0.01	0.04	0.02	0	0	0.01		0	-0.12	0
Iron and steel	-0.05	-1	-0.08	0			-0.02				0.02		-0.06
Aluminium, other metals	0	0.06	0.01	0	0.02	0.01	-0.01	0	0		-0.04		-0.02

**Step 6:** Look at possible domestic and international tools and support which may be needed to address the impacts

# **ERCST**



Roundtable on Climate Change and Sustainable Transition

# **Step 6 in practice**

- The goal is to highlight any domestic tools and international cooperative approaches that are helping or could help the country address the impacts of the implementation of response measures
- Both domestic and international tools can be used to address the impacts
- This step is important for reporting under BURs and BTRs, as countries can highlight what support they could use with respect to addressing impacts
- Impacts can be addressed ex-ante and ex-post and tools can be applied in both instances

# Step 6: domestic tools



Roundtable on Climate Change and Sustainable Transition

#### 1) Domestic safety nets:

Productive Safety Net Project supported by the World Bank (GPSNP)

#### 2) Just transition efforts

- Ghana's existing efforts in ensuring a Just Transition include: training on the social and employment implications of climate policies and NDC, National dialogue on decent work and just transition and development of a Green Jobs Assessment Model (GJAM), by the ILO Economic diversification
- Example: South Africa, inclusion of Just Transition in NDC, Presidential Climate Change Commission (P4C), state and private company plans

#### 3) Economic Diversification:

- Ghana's National Export Development Strategy
- Some tools for addressing high-emitting sectors are: improving energy efficiency and technology deployment in the industry and fisheries sectors, using alternative fuels, deploying carbon capture and usage (CCU) and carbon capture and storage (CCS) in the oil & gas industry; moving to a more circular economy.

#### 4) National climate funds

• Financial mechanism that allows countries to collect, blend, and manage all the incoming revenue streams, both international and national, related to climate change into one, centralized fund

#### 5) Domestic/National Carbon Markets

# Step 6: international tools

### **ERCST**

Roundtable on Climate Change and Sustainable Transition

#### 1) Financial aid from:

- Development cooperation agencies
- Bilateral support and finance institutions
- Multilateral finance institutions and development banks
- UNFCCC programs and aid
- Examples of international support sources in Ghana (related to capacity-building support): GEF,
   GCF, NAMA, UNDP, UNFCCC, bilateral support and loans from Germany, Korea, Sweden, etc.
- Even though there are a multiplicity of international funding programs and initiatives in Ghana, this is not enough to meet the projected climate finance needs towards a sustainable transition and mitigate the impacts of international response measures

#### 2) Capacity-building

- 3) Inclusion of impact mitigation measures in international climate change policies such as
  - Offset mechanisms
  - Recycling revenues for assisting affected developing and vulnerable countries
  - De minimis thresholds (DMT)
  - Effective timing and slower phase-in for developing and vulnerable countries
  - Crediting for foreign policies e.g. EU CBAM

Roundtable on Climate Change and Sustainable Transition

## **Conclusions and main findings**

- 12 sectors of the Ghanaian economy have been identified as most vulnerable to the impacts of response measures (mitigation policies) with 80 international response measures impacting them
- China, Switzerland, India and South Africa are Ghana's top trading partners for the 12 identified vulnerable sectors. Total value of exports from Ghana to those countries amounted to USD 9.4 Billion in 2019
- Vulnerable sectors at risk of impacts: cocoa, manuf. of beverages and food products (jojoba oil); palm oil; fishing; oil & gas; mining and quarrying without oil and gas and gold (alum. and mang.)
  - Response measures: carbon taxes; subsidies; CBAM; organic standards and labelling requirements for agri. goods and basic materials; aviation and shipping measures
- Not all the 12 identified vulnerable sectors are at risk of impacts from country-led response measures. Mainly due to strong asymmetry of climate targets and mitigation actions taken between countries/regions
- Vulnerable sectors that don't appear at risk of impacts: gold; manuf. of other non-metallic mineral products; manuf. of fab. metal products (iron & steel); manuf. of rubber and plastics; manuf. of chemicals
  - While those sectors are not at risk from country-led response measures, some may still be **vulnerable via soft-incentives, voluntary commitments and shareholder pressure** (ICMM Mining Principles, ISO 14001 Environmental Management, organic and sustainability standards (e.g. UTZ, MSC), and others)

# **Conclusion and main findings**



- International response measure chosen for quantitative assessment: IMO, CORSIA/ICAO and EU CBAM
  - Effects of the IMO carbon tax on economy of Ghana are small
  - ICAO/CORSIA will have a stronger impact than IMO
  - For the EU CBAM, macroeconomic effects are too small to be meaningful, but they could reshuffle export destination patterns
- At the domestic level, Ghana could implement several tools including: national exemptions for vulnerable countries, domestic safety nets, just transition efforts, economic diversification, national climate funds and domestic and national carbon markets
- Ghana should leverage support from available international tools: financial aid, capacity building and inclusion of impact mitigation measures in international climate change policies
- Ghana announced in its Transmittal Letter for the Updated NDC that it will require \$1,24 Billion per year to achieve its climate targets in the next 10 years, this is way above the climate investments from the past 5 years which were only \$3,08 Million per year
- Even though currently there are a multiplicity of international funding programs and initiatives in Ghana, this is not enough to meet the projected climate finance needs towards a sustainable transition and mitigate the impacts of international response measures

# Thank you!

LINK TO THE REPORT

# **ERCST**